Empire Township

Leelanau County, Michigan

Audit Report

For the Year Ended March 31, 2005

## Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

Issued un	der P.A. 2 of	1968,	as amer	ided.									
Local Go	vernment Typ		ip [	]Village	Other	Local Govern	ment Name	· 7	OWN	SHIP	C	County	LANAU
Audit Dat	440-11	1. 2	005	Opinion SI=P1		21,2005		untant Re	port Submitt		200		4 11 17401
accorda	e audited	the the	inancia Statem	al statem ents of	nents of thi the Gover	s lócal unit o	f governme	nt and indards	rendered Board (0	an opinion SASB) and	on financi	al statem	nents prepared i orting Format fo
We affir	m that:												
1. We	have com	plied	with th	ne <i>Bullet</i>	in for the A	udits of Local	Units of Go	vemme	ent in Mich	nigan as rev	ised.		
2. We	are certifie	ed po	ıblic ac	:countan	ts registere	ed to practice	in Michigan						
We furth	er affirm ti	he fo	ilowing nendati	j. "Yes" i ions	responses	have been dis	sclosed in th	ne finan	cial staten	nents, inclu	ding the n	otes, or i	n the report of
You mus	t check the	e ap	olicable	box for	each item	below.							
Yes	∭ No	1.	Certa	in comp	onent units	s/funds/agenc	ies of the lo	cal unit	are exclu	ded from th	e financial	stateme	ents.
Yes	[∑] No	2.	There 275 c	e are ac of 1980).	cumulated	deficits in on	e or more	of this (	unit's unre	eserved fun	d balance	s/retaine	d earnings (P.A.
Yes	No No	3.	There amen	are ins	stances of	non-compliar	ice with the	e Unifo	rm Accou	nting and I	Budgeting	Act (P.A	A. 2 of 1968, as
Yes	No No	4.	The I	ocal uni ements,	it has viola or an orde	ated the cond rissued unde	litions of e or the Emer	ther an	order is: Iunicipal L	sued under .oan Act.	the Mun	icipal Fir	nance Act or its
Yes	⊠ No	5.	The I	ocal unit rended [	t holds der MCL 129.9	osits/investm 1], or P.A. 55	ents which of 1982, as	do not ameno	comply vided [MCL	vith statutor 38.1132]).	y requirer	nents. (F	P.A. 20 of 1943,
Yes	⊠ No	6.	The lo	ocal unit	has been o	delinquent in d	listributing t	ax reve	nues that	were collec	ted for an	other tax	ding unit.
Yes	The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earner  Yes No 7. pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).						the overfunding						
Yes	⊠ No	8.	The to	ocal unit 129.241	uses cred	lit cards and	has not a	dopted	an applica	able policy	as require	ed by P.	A. 266 of 1995
Yes	No No	9.	The lo	cal unit	has not add	opted an inve	stment polic	y as red	quired by	P.A. 196 of	1997 (MC	L 129.95	5).
We have	enclosed	the	follow	ing:						Enclosed		Be arded	Not Required
The lette	r of comm	ents	and re	commer	ndations.					X		3.000	rtequired
Reports o	on individu	al fe	deral fi	nancial :	assistance	programs (pro	ogram audit	s).					
Single Au	ıdit Report	s (A	SLGU)							<del></del>			$\frac{x}{x}$
Certified Pu	blic Accounta	ant (F	rm Nam	e)									
Street Addr	OBIN	20	0,1	2C_									
4	00 E	-	8+4	STA	CEET		Ì	City TRAU	ERSE	CITY	State M 7	ZIP.	9686
Accountant	Signature	N.	L.	16	Parle	U		<del></del>		Marine Control	Date 9-	80-0	

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INTRODUCTORY SECTION

#### Comments and Recommendations

We have audited the basic financial statements of Empire Township, Leelanau County, for the year ended March 31, 2005 and have issued our report thereon. As part of our examination, we made a study and evaluation of the Township's system of internal accounting control to the extent we considered necessary to evaluate the system as required by generally accepted auditing standards. The purpose of our study and evaluation was to determine the nature, timing and extent of the auditing procedures necessary for expressing an opinion on the Township's financial statements. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control taken as a whole.

Our study and evaluation made for the limited purpose described above would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion on the system of internal control of Empire Township taken as a whole. As a result of our examination, we respectfully submit the following comments and recommendations.

#### General

The accounting records were maintained in very good condition by your Clerk and Treasurer. Recorded revenues were deposited timely and intact, journals and ledgers were properly posted, Board minutes were maintained in proper order, and supporting documents and follow-up procedures appeared to be in very good order.

We did note some minor shortcomings in the maintenance of these records and the internal control procedures of the Township and, in a separate management letter, we have detailed these shortcomings and suggested measures which, if adopted, will improve the accounting records and internal controls.

#### **Budgets and Procedures**

The Township prepared and formally adopted budgets for its General and Special Revenue Funds.

#### General Fund

The General Fund is presented on Schedule 1.

#### Fire Fund

This fund, presented on Schedule 2, is used to account for the special voted tax for fire protection and charges for ambulance services. The fund balance at March 31, 2005 was \$289,566.

#### Campground Fund

This fund, presented on Schedule 3, is used to account for revenues generated through the use of the Township campground. Such revenues are used to operate and maintain the campground. The fund balance at March 31, 2005 was \$32,516.

#### Airport Authority Fund

This fund, presented on Schedule 4, is used to account for revenues generated through hanger rentals and tie down fees and contributions from other entities and other funds. This fund is a separate component unit blended with the special revenue funds of the Township and had a fund balance of \$29,949 at March 31, 2005.

#### Property Tax Administration Fees

A 1% property tax administration fee is authorized by statute to offset such property tax administration costs as assessing, collecting, and the review and appeal process. Fee collections may be used for no other purpose. We note that Empire Township's collection of this tax exceeded its administrative expenses by \$987. This is offset by accumulated excess expenditures.

#### Payroll Procedures

The Clerk maintains excellent payroll records. Payroll withholdings were promptly remitted to various agencies and required reports were properly prepared. The Clerk's efforts are commendable.

#### Comments and Recommendations

#### **Ambulance Revenues**

The Township contracts with Glen Arbor Township for ambulance services. The contract requires payment of a portion of the ambulance service expenditures by the Township while fees collected for service in the Township are received from Glen Arbor Township and recorded as revenues in the Fire Fund.

#### Insurance and Surety Bond Coverage

Records reflect that the Township is insured through Municipal Underwriters of Michigan and has such coverage as fire and extended coverage, general liability, equipment, errors and omissions, crime and workmen's compensation. Board minutes indicate coverage was reviewed during the audit year. We understand the Supervisor, Clerk, Treasurer, Deputy Clerk, and Deputy Treasurer have specific surety bond coverage. Other employees are covered by a blanket surety bond.

#### Other Data

We are pleased to note the use of interest bearing depository accounts. The purchase of certificates of deposit and other deposit practices resulted in earned interest of \$4,315 during the audit year. This is commendable on the part of the Treasurer and other Board members.

After completion of our audit, we will submit the necessary copies of our report to the State Department of Treasury.

We appreciate the courtesy extended our field auditor in the conduct of this audit.

Your confidence is respected. Please contact us if questions arise or assistance is needed.

FINANCIAL SECTION

#### REPORT OF INDEPENDENT AUDITOR

To the Township Board Empire Township Leelanau County Empire, Michigan 49630

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Empire Township as of and for the year ended March 31, 2005, which collectively comprise the Township's basic financial statements, as listed in the Table of Contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Empire Township at March 31, 2005, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information required by the GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The schedules listed in the Table of Contents are presented for the purposes of additional analysis and are not a required part of the basic financial statements of Empire Township. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

TOBIN & CO., P.C.

Certified Public Accountants

Toling la, CO

September 21, 2005

#### EMPIRE TOWNSHIP MANAGEMENT'S DISCUSSION AND ANALYSIS

As the Township Board of the Empire Township, Leelanau County, we offer readers of the township's financial statements this narrative overview and analysis of the financial activities of Empire Township for the fiscal year ended March 31, 2005.

#### Financial Highlights

The assets of Empire Township exceeded its liabilities at the close of the most recent fiscal year by \$1,144,669. Of this amount, \$297,986 may be used to meet the Township's ongoing General Fund obligations to citizens and creditors.

As of the close of the current fiscal year, Township's governmental funds reported combined ending fund balances of \$666,923, an increase of \$128,710 in comparison with the prior year. Of the total amount, \$648,513 is available for spending at the Township's discretion.

At the end of the current fiscal year, unreserved fund balance for the general fund was \$297,986, or 218% of total general fund expenditures.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Empire Township's basic financial statements. The Township's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information, in addition to the basic financial statements themselves.

#### 1. Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Township's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the Township's financial position is improving or deteriorating.

The statement of activities presents information showing how the Township's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused credits, and used but not paid expenses).

Both of the government-wide financial statements distinguish functions of the Township that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Township include: General Government, Public Safety, Recreation and Culture, Road Projects, and Township Improvements. Empire Township does not have any business-type activities.

#### 2. Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Empire Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Empire Township are categorized as governmental funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Empire Township maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Fire Fund, and Campground Fund, which are considered to be major funds. All Township government activities are included in these three funds plus the Airport Authority Fund, a blended component unit.

The Township adopts an annual appropriated budget for its general fund and special revenue funds. A budgetary comparison statement has been provided for the general fund and other major funds to demonstrate compliance with this budget.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial resources because the resources of those funds are not available to support the Township's own programs.

The basic fiduciary fund financial statements can be found on page 15 of this report.

#### 3. Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### General Fund Analysis and Highlights

Operations within the General Fund were consistent with prior years. No major purchase or changes.

#### Analysis of Balances and Transactions of the Other Township's Funds.

Fire Fund: Emergency services contract with a neighboring Township increased significantly along with major purchases of fire vehicles and needed equipment for increased number of fire volunteers.

Campground Fund: Operations within the Campground Fund were consistent with prior years.

#### Condensed Financial Information

Refer to pages 11 to 14 of the audited financial statement.

#### Capital Asset and Debt Administration

#### Capital Assets

The Township's investment in capital assets for its governmental activities as of March 31, 2005, amounts to \$426,467. This investment in capital assets includes: several parcels of land, Township Hall and Offices, Campground Facilities, Fire and Rescue Buildings, Fire and Rescue Trucks and Office Equipment and Computers. This is the first year that the total Township's investment in capital assets has been assessed and reported. All of our government funds report capital outlays as expenditures. However, the cost of the assets is allocated over their useful lives.

#### Cash Assets

At the end of the current fiscal year, the Township had \$688,092 in cash and other spendable assets. The Township is limited by State law in how it can invest these funds and we have made no changes in our investment strategy in several years.

#### Long-term Debt

At the end of the current fiscal year, the Township had no bonded or installment debt outstanding.

#### Pension Plan

The Township makes contributions equal to approximately 11% of each qualified employee's wage to Manufacturers Life Insurance Co. on behalf of each participating employee. This is an expensed item in the budget and totaled \$8,424 for the fiscal year.

#### Currently Known Facts, Decisions, or Conditions

There will be a need to replace Fire Department equipment and Fire Department vehicles in future years. The Township Board is accumulating funds each fiscal year to prepare for those purchases.

#### Requests for Information

This financial report is designed to provide a general overview of Empire Township's finances for all those with an interest in the Township's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Christine Neiswonger, Township Clerk, P. O. Box 234, Empire, MI 49630.

Empire Township Statement of Net Assets March 31, 2005

	Primary Government Governmental Activities And Total
Assets	
Cash	\$ 688,092
Receivables	61,379
Capital Assets:	
Land	10,500
Other Capital Assets, Net of Depreciation	415,967
Total Assets	1,175,938
Liabilities	
Accounts Payable	31,269
Total Liabilities	31,269
Net Assets	
Invested in Capital Assets	426,467
Restricted for:	,
Fire Protection	305,569
Campground	32,516
Airport Authority	29,949
Roads	42,326
Unrestricted	307,842
Total Net Assets	<u>\$ 1,144,669</u>

Empire Township Statement of Activities March 31, 2005

		Program I	Revenues	
Functions/Programs	Expenses	Charges For Services	Operating Grants and Contributions	Governmental Activities and Total
Governmental Activities:				
Legislative General Government Public Safety Public Works Recreation and Cultural	\$ 4,927 105,087 300,374 4,563 24,923	\$ - 4,860 38,983 - 32,932	\$ - 17,627 10,515	\$ (4,927) (100,227) (243,764) 5,952 
Total Governmental Activities	<u>\$ 439,874</u>	<u>\$ 76,775</u>	\$ 28,142	(334,957)
General Revenues: Taxes State Grants Unrestricted Investment Earnings Miscellaneous  Total General Revenues				399,985 38,688 4,315 21,930
Change in Net Assets Net Assets – Beginning				464,918 129,961 1,014,708
Net Assets – Ending				<u>\$ 1,144,669</u>

Empire Township Balance Sheet Governmental Funds March 31, 2005

<u>Assets</u>	General	Fire	Campground	Other	Total			
Cash Delinquent Taxes Receivable Special Assessments Receivable:	\$ 305,857 3,050	\$ 319,770 16,003	\$ 32,516	\$ 29,949	\$ 688,092 19,053			
Delinquent	481	-	-	_	481			
Deferred Due from Other Funds	31,745	-	-	-	31,745			
Due nom other rungs	10,100			-	10,100			
Total Assets	<u>\$ 351,233</u>	\$ 335,773	\$ 32,516	<u>\$ 29,949</u>	<u>\$ 749,471</u>			
Liabilities and Fund Balances								
Liabilities:								
Accounts Payable	\$ 1,065	\$ 30,204	\$ -	\$ -	\$ 31,269			
Deferred Revenue	35,276	16,003	-	<u> </u>	51,279			
Total Liabilities	36,341	46,207		<del>-</del>	82,548			
Fund Balances:								
Restricted	16,906	1.504	-	_	18,410			
Unrestricted	297,986	288,062	32,516	29,949	648,513			
Total Fund Balances	314,892	289,566	32,516	29,949	666,923			
Total Liabilities and Fund Balances	\$ 351,233	\$ 335,773	<u>\$ 32,516</u>	<b>\$</b> 29,949				
Amounts reported for governmental activities on the s	Amounts reported for governmental activities on the statement of net assets are different because:							
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.								
Delinquent property taxes received after 60 days a deferred for the statement of net assets.	re recognized as r	evenues and not			51,279			
Net assets of governmental activities.								
rice assets of governmental activities.					<u>\$ 1,144,669</u>			

# Empire Township Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended March 31, 2005

Davianuas	General	Fire	Campground	Other_	Total
Revenues Taxes	f 05005		_		
Licenses and Permits	\$ 95,827	\$ 286,617	\$ -	\$ -	\$ 382,444
State Grants	1,370	-	-	-	1,370
Contributions from Other Units	49,203	16,127	-	-	65,330
		-	-	1,500	1,500
Charges for Services	400	38,983	26,632	-	66,015
Interest and Rents	5,736	1,464	•	6,505	13,705
Other	10,324		105	11,501	21,930
Total	162,860	343,191	26,737	19,506	552,294
<u>Expenditures</u>					
Legislative	4,821	_	_	_	4,821
General Government	83,446	-	_	_	83,446
Public Safety	21,060	223,086	_	-	
Public Works	273	223,000	•	•	244,146
Parks and Recreation		_	15,630	6,703	273
Other	23,797	_	15,050	0,703	22,333
Capital Outlay	3,155	41,613			23,797 44,768
Total	136,552	264,699	15,630	6,703	423,584
Excess Revenues (Expenditures)	26,308	78,492	11,107	12,803	128,710
Other Financing Sources (Uses)		•			
Operating Transfers In	-	20,000	_	750	20,750
Operating Transfers Out	<u>(750</u> )		(20,000)		(20,750) (20,750)
Total	(750)	20,000	(20,000)	750	
Excess Revenues (Expenditures) and					
	25,558	98,492	(8,893)	13,553	128,710
Other Financing Sources (Uses)	23,336	,	( - , )		,
Other Financing Sources (Uses) Fund Balance – Beginning of Year	289,334	191,074	41,409	16,396	120,7.10

Empire Township Statement of Fiduciary Net Assets March 31, 2005

_	Assets	Agency Funds
	Cash	\$ 18,832
-	Total Assets	18,832
	Liabilities	
	Undistributed Taxes and Interest	18,832
	Total Liabilities	18,832
-	Net Assets	<u>s -</u>

Empire Township
Notes to Financial Statements
March 31, 2005

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Empire Township is a general law township located in Leelanau County. Population as of the 2000 census was 1,085, and the current taxable value for assessed property is \$115,537,427.

The Township's basic financial statements include the accounts of all Township operations. The criteria for including organizations within the Township's reporting entity, as set forth in GASB No. 14, "The Financial Reporting Entity" includes oversight responsibility, fiscal dependency and whether the financial statements would be misleading if data were not included.

Based on the above criteria, there are no other organizations included in these financial statements.

#### B. Basis of Presentation

The government-wide financial statements (the statement of net assets and the statement of changes in net assets) report information on all of the activities of the Township. The effect of interfund activity, within the governmental activities column, has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### Fund Financial Statements:

The Township segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. These statements present each major fund as a separate column on the fund financial statements; all non-major funds are aggregated and presented in a single column.

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The Township has presented the following governmental funds:

<u>General Fund</u> – This fund is used to account for all financial transactions not accounted for in another fund, including the general operating expenditures of the Township. Revenues are derived primarily from property taxes, state distributions or grants, and other intergovernmental revenues.

<u>Special Revenue Funds</u> – These funds are used to account for specific governmental revenues (other than expendable trusts and major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action.

#### Fiduciary Funds

These funds are used to account for assets held in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds.

Empire Township
Notes to Financial Statements
March 31, 2005

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred.

Governmental fund and agency fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Township considers property taxes as available if they are collected within 60 days after year end. A one-year availability period is used for recognition of all other Governmental Fund revenues. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

The revenue susceptible to accrual are property taxes, franchise fees, licenses, charges for service, interest income and intergovernmental revenues. All other governmental fund revenues are recognized when received.

#### D. Budgets

The General Fund and Special Revenue Funds are under formal budgetary control. Budgets shown in the required supplementary schedules for these funds were prepared on a basis not significantly different from the modified accrual basis used to reflect actual results and consist only of those amounts contained in the formal budget approved and amended by the Township.

In the body of the financial statements and the required supplementary schedules, the Township's actual and budgeted expenditures for the budgetary funds have been shown on a functional basis. The approved budgets for these funds were adopted to the activity or cost center level.

For budgetary purposes appropriations lapse at fiscal year end.

#### E. Capital Assets

Capital assets, which includes property, plant, and equipment, are reported in the applicable governmental column in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual historical is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. Interest is capitalized during the construction period on property, plant and equipment.

Empire Township
Notes to Financial Statements
March 31, 2005

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Capital Assets (Continued)

Assets capitalized have an original cost of \$1,500 or more and over one year of useful life. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Land Improvements	10 - 20 years
Buildings and Improvements	25 – 40 years
Fire Department Vehicles	20 years
Fire Department Equipment	25 – 30 years
Township Vehicles	4 – 7 years
Machinery and Equipment	5 – 10 years
Office Furniture	5 – 20 years
Computer Equipment	1-3 years

#### F. Property Tax Procedures and Collections

Properties are assessed as of December 31 and the related property taxes become a lien the following July 1 and/or December 1. Real property taxes are collected by the Township Treasurer through February 28 of each year. As of March 1, uncollected real property taxes are returned delinquent to, and collected by, the County Treasurer. Personal property taxes remain the responsibility of the Township Treasurer to collect. It is the policy of the Township to record the real property taxes in the year of levy.

During the collection period prior to March 1, the Township Treasurer makes distribution of the property tax collections to the various taxing units (County, School District, etc.) as required by statute.

For the fiscal year the Township levied property taxes as follows:

		Taxable	Millage
	SEV	Value	Rate
General Operating	\$221,167,317	\$115,537,427	.5045
Fire	\$221,167,317	\$115,537,427	2.5000
Library	\$221,167,317	\$115,537,427	.2071

#### G. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Empire Township
Notes to Financial Statements
March 31, 2005

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

- A. We noted no violations of legal provisions and/or contractual provisions of various agreements related to financial matters.
- B. All funds had positive fund balances at March 31, 2005.
- C. Public Act 621 of 1978, Section 18, provides that a local unit shall not incur expenditures in excess of the amount appropriated. During the year ended March 31, 2005, the Airport Authority Fund overexpended its budget by \$818 without formal budget amendment.

#### NOTE 3 - DEPOSITS WITH FINANCIAL INSTITUTIONS

#### A. Legal Provisions for Deposits and Investments

Act 20, Public Acts of 1943, as amended by Act 217, Public Acts of 1982, and Act 196, Public Acts of 1997, states that the Township, by resolution, may authorize the Treasurer to invest surplus funds as follows:

- (1) In bonds and other direct obligations of the United States or an agency or instrumentality of the United States.
- (2) In certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation or a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation or a credit union which is insured by the National Credit Union Administration, but only if the bank, savings and loan association, or credit union complies with subsection (2).
- (3) In commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and which matures not more than 270 days after date of purchase.
- (4) Repurchase agreements consisting of instruments defined in (1) above.
- (5) In bankers' acceptances of United States Banks.
- (6) Obligations of the State of Michigan or any of its political subdivisions that at the time of purchase are rated as investment grade by not less than one standard rating service.
- (7) In mutual funds registered under the investment company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by local units of government in Michigan.

#### B. Types of Deposits and Investments

The Township had \$718,927 with a carrying value of \$706,924 deposited with local banks at March 31, 2005. Interpreting the FDIC insurance coverage of \$100,000 of demand deposits and \$100,000 of time deposits per financial institution, the Township had \$418,927 of uninsured deposits at March 31, 2005.

**Empire Township** Notes to Financial Statements March 31, 2005

#### NOTE 4 - CAPITAL/INTANGIBLE ASSETS

		3/31/04	Ad	lditions	<u>Deletions</u>		3/31/05	
Governmental Activities:  Land and Improvements  Buildings and Improvements  Machinery and Equipment  Furniture and Fixtures	\$	34,000 156,424 119,552 359,758	\$	19,529 9,687	\$	- - -	\$	34,000 156,424 139,081 369,445
Total		669,734		29,216		-		698,950
Less Accumulated Depreciation		(211,425)		(61,058)			_	(272,483)
Governmental Activities Capital Assets, Net	<u>\$</u>	<u>458,309</u>	<u>\$</u>	(31,842)	\$		<u>\$</u> _	<u>426,467</u>

Intangible assets at March 31, 2005 consisted of major improvements to roads owned and maintained by Leelanau County: Cost \$0000 less accumulated amortization of \$0000.

#### **INVENTORIES** NOTE 5 -

Empire Township does not maintain a substantial inventory of supplies or materials. Purchases are normally made as needed, and the items are recorded as expenses when purchased.

#### NOTE 6 -RETIREMENT PLAN

The Township has a defined contribution pension plan for Michigan Township employees under contract with the Manufacturers Life Insurance Company. Listed below is a summary of the significant plan provisions adopted by Board resolution.

#### A. Eligibility Requirements

- 1. No minimum age requirement.
- 2. Three months minimum service requirement
- 3. All elected officials plus the Township assessor, Fire Chief, and the Town Hall custodian.

#### B. Contributions

- 1. Contributions range from \$100 for compensation of less than \$800 to \$500 for compensation of \$4,000 plus \$100 for each additional \$800.
- 2. Compensation is determined by the basic annual rate of compensation in effect at the beginning of the plan year.
- 3. Township pays 75% f required annual contribution and the employee 25%.
- 4. Employees may make voluntary after tax contributions of 1% to 10% of compensation.

#### C. Vesting

1. Contributions are 100% vested to the employee after 18 months participation.

#### D. Plan Administration

1. The plan is administered by the Township Clerk. During the year ended March 31, 2005, the total Township contribution for the plan year was \$8,424. Covered payroll for the year was \$76,680 with total payroll for all employees of \$107,874. The plan was funded at the required contribution amount. Employees made elective deferrals under the plan of \$799.

Empire Township
Notes to Financial Statements
March 31, 2005

#### NOTE 7 - TAXES RECEIVABLE

Taxes receivable – delinquent of \$17,541 represent 2004 taxes for the General and Fire funds which were returned to the County Treasurer for collection as of March 2005, plus uncollected personal property taxes.

#### NOTE 8 - PROPERTY TAX ADMINISTRATION FEES

As permitted by statute, the Township levied a 1% administration fee on all 2004 property taxes. This fee may be used only to offset such property tax administration expenses as assessing, collecting, and the review and appeal process. Fee collections totaled \$33,486 while costs were \$32,489 for the audit year.

#### NOTE 9 - RESTRICTED FUND BALANCES

\$16,906 of the General Fund balance has been designated by the Board for public access cable TV. \$1,504 of the Fire Fund balance has been designated by the donor for a water reservoir.

#### NOTE 10- COMPENSATED ABSENCES

There were no accrued compensated absences at March 31,2005.

#### NOTE 11 - CONTINGENT LIABILITIES

Township officials are aware of no contingent liabilities as of March 31, 2005.

#### NOTE 12- RISK MANAGEMENT

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the audit year the Township addressed these risks through the purchase of commercial insurance through Municipal Underwriters of Michigan. There was no significant reduction of insurance coverage from prior years nor have the amounts of any settlements exceeded insurance coverage in any of the past three fiscal years.

SUPPLEMENTAL DATA SECTION

## Empire Township Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Schedule 1 Page 1

For the Year Ended March 31, 2005

	Budgetar	Variance Favorable		
Revenues	Original	<u>Final</u>	Actual	(Unfavorable)
Taxes:	\$ 60,182	\$ 60,182	\$ 54,780	\$ (5,402)
Current Taxes	3,000	3,000	5,424	2,424
Delinquent Taxes	2,500	2,500	J,	(2,500)
Penalties and Interest on Taxes	26,500	26,500	33,486	6,986
Property Tax Administration Fees	1,800	1,800	1,813	13
Swamp Tax and Commercial Forest	1,000	1,000	324	(676)
Mobile Home Park	1,000	1,000	32.	(,
Licenses and Permits:	2,000	2,000	1,370	(630)
Land Use Permits and Other	2,000	2,000	1,570	(000)
State Grants:	40,000	40,000	38,688	(1,312)
State Shared Revenues	40,000	40,000	6,750	6,750
Coastal Zone Management	-	-	3,765	3,765
Metro Act	-	•	3,703	5,.55
Charges for Services:	2 000	2,000	400	(1,600)
Fees - Other	2,000	2,000	400	(1,000)
Interest and Rents:	7,000	7,000	2,646	(4,354)
Interest	7,000		3,090	1,090
Rents	2,000	2,000	3,070	1,070
Other:	10.592	10,582	10,100	(482)
Special Assessments	10,582		224	224
Refunds and Reimbursements				
Total Revenues	158,564	158,564	162,860	4,296
<u>Expenditures</u>				
Legislative:				
Township Board:			1,380	_
Salaries and Wages	•	•	356	_
Supplies	•	•	1,701	_
Dues	•	-	690	_
Printing and Publishing	•	· •	542	_
Education and Training	•	-	152	_
Other		<u> </u>	132	
Total	7,58	7,581	4,821	2,760
Total Legislative	7,58	7,581	4,821	2,760
General Government:				
Township Supervisor:				
Salaries and Wages			6,600	-
Education and Trainings	<u></u>	<u>-</u>	478	-
	6,99	3 7,128	7,078	50
Total	0,99			

## Empire Township Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Schedule 1 Page 2

For the Year Ended March 31, 2005

	Budgetary Ar Original	mounts Final	<u>Actual</u>	Variance Favorable (Unfavorable)
Expenditures (Continued)				
General Government (Continued):				
Elections:	_	_	2,096	-
Salaries and Wages	•	-	1,200	-
Supplies	_	-	123	-
Mileage and Travel	-		664	-
Repairs and Maintenance				
Total	4,571	5,101	4,083	1,018
Assessor:			16,350	-
Salaries and Wages	•	-	1,026	-
Supplies	- -	-	636	
Mileage and Travel				
Total	18,850	19,080	18,012	1,068
Clerk:			16,000	-
Salaries and Wages	-	_	292	-
Supplies	-	-	673	
Education and Training				<u></u>
Total	17,374	17,374	16,965	<u>409</u>
Board of Review:			750	-
Salaries and Wages	•	-	82	-
Printing and Publishing				
Total	1,050	1,050	832	218
Treasurer:			16,000	_
Salaries and Wages	-	-	5,031	•
Supplies	-	_	894	-
Education and Training				
Total	18,560	22,195	21,925	270
Township Hall and Grounds:		_	4,800	-
Salaries and Wages	-	-	505	-
Supplies	•	-	384	-
Telephone Public Utilities	_		2,602	-
Maintenance and Repairs			3,803	
Mannenance and respons		10.004	12.004	710
Total	12,804	12,804	12,094	/10

## Empire Township Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Schedule 1 Page 3

For the Year Ended March 31, 2005

	Budgetary A Original	mounts Final	Actual	Variance Favorable (Unfavorable)
Expenditures (Continued)				
General Government (Continued):				
Township Office:	•	-	133	-
Supplies	_	-	1,290	-
Telephone	•	-	756	-
Public Utilities	. <u>-</u>		<u>278</u>	
Maintenance and Repairs				,
Total	2,800	2,800	2,457	343
Total General Government	83,002	87,532	83,446	4,086
Public Safety:				
Planning and Zoning:			9,518	_
Salaries and Wages	-	-	9,516 5	-
Supplies	•	-	11,245	-
Professional Services	•	-	292	-
Printing and Publishing	<del></del> :			
Total	17,905	23,375	21,060	2,315
Total Public Safety	17,905	23,375	21,060	2,315
Public Works:				27
Street Lighting	300	300	273	27
Total Public Works	300	300	273	27
Other:				
Contributions to Other Units – Library	400	400	378	22
Glen Lake Association	1,000	1,000	1,000	-
Leelanau Conservation District	3,000	3,290	3,290	- 051
Employee Benefits and Insurance	20,080	20,080	19,129	951
Contingencies	10,000			
Total Other	34,480	24,770	23,797	973
Total Other				
Capital Outlay	5,079	6,579	3,155	3,424
Total Expenditures	148,347	150,137	136,552	13,585
Excess Revenues (Expenditures)	10,217	8,427	26,308	17,881

#### Empire Township Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund For the Year Ended March 31, 2005

Schedule 1 Page 4

	Budgetary Original	Amounts Final	Actual	Variance Favorable (Unfavorable)
Expenditures (Continued)				
Other Financing Sources (Uses)				
Operating Transfers In Operating Transfers Out	<u>(750)</u>	(750)	<u>(750</u> )	=
Total	<u>(750</u> )	<u>(750</u> )	<u>(750</u> )	
Excess Revenues (Expenditures) and Other Financing Sources (Uses)	<u>\$ 9,467</u>	<u>\$ 7,677</u>	25,558	<u>\$ 17,881</u>
Fund Balance – Beginning of Year			289,334	
Fund Balance End of Year			<u>\$ 314,892</u>	

The Notes to the Basic Financial Statements are an integral part of this statement.

Fund Balance - End of Year

Empire Township
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
Fire Fund

For the Year Ended March 31, 2005

Schedule 2

	Budgetary			Variance Favorable (Unfavorable)	
	Original	<u>Final</u>	Actual	(Untavorable)	
Revenu <u>es</u>					
Taxes:	\$ 307,342	\$ 307,342	\$ 286,617	\$ (20,725)	
Property Taxes	\$ 307,342	J 307,342	<b>\$</b> 200,017	<b>4</b> (,,	
State Grants:	_	-	16,127	16,127	
Department of Natural Resources			,		
Charges for Services:	5,000	5,000	18,983	13,983	
Ambulance Services	20,000	20,000	20,000	-	
Kasson Township Contract					
Interest and Rents:	2,000	2,000	1,464	<u>(536</u> )	
Interest					
m . 1	334,342	334,342	343,191	8,849	
Total					
<u>Expenditures</u>			27.600		
Salaries and Wages	-	=	27,600	, -	
Payroll Taxes	•	-	2,111 1,596	-	
Fringe Benefits	-	-	2,846	_	
Supplies	-	•	163,588	-	
Contractual Services	-	<u>-</u>	1,035	_	
Dues, Memberships and Licenses	•	-	3,215		
Medical	-	-	1,526	-	
Communications	-	_	11,745		
Insurance	•	-	2,877	-	
Public Utilities	_	-	2,995	-	
Maintenance and Repairs	_	-	1,094	-	
Other	_	-	858	-	
Education and Training	_	<u>.</u>	41,613		
Capital Outlay					
	<u>326,183</u>	326,183	<u>264,699</u>	61,484	
Total					
Excess Revenues (Expenditures)	8,159	8,159	78,492	70,333	
Excess Revenues (Expenditures)	<u></u>				
Other Financing Sources (Uses)					
Office T matients Sources (Stee)		••••	20.000	_	
Operating Transfers In	-	20,000	20,000	-	
Operating Transfers Out				-	
opg		20,000	20,000	-	
Total		20,000	20,000		
Excess Revenues (Expenditures)	\$ 8,159	<b>\$</b> 28,159	98,492	\$ 70,333	
and Other Financing Sources (Uses)	<u>s 0,122</u>	3 20,132	<b>2-2,</b>		
			191,074		
Fund Balance – Beginning of Year			<del>-</del>		
P. I.P. I. P. I. of Veces			<u>\$ 289,566</u>		
Fund Balance – End of Year					

Schedule 3

# Empire Township Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Campground Fund For the Year Ended March 31, 2005

	Budge Original	Budgetary Amounts Original Final		Variance Favorable (Unfavorable)	
Revenues					
Charges for Services: Camping Fees Showers Ice	\$ 20,00 1,00 1,00	0 1,000	\$ 24,605 1,067 960	\$ 4,605 67 (40)	
Other: Refunds and Reimbursments		<u>-</u>	105	105	
Total Revenues	22,00	22,000	26,737	4,737	
Expenditures					
Salaries and Wages			8,876 679	-	
Payroll Taxes Supplies			871 340	•	
Ice Licenses and Fees Communications			587 644 644	-	
Insurance Public Utilities Maintenance and Repairs		<u> </u>	1,675 1,314	-	
Total Expenditures	25,0	55 25,055	15,630	9,425	
Excess Revenues (Expenditures)	(3,0	55) (3,055)	11,107	14,162	
Other Financing Sources (Uses)					
Operating Transfers In Operating Transfers Out		(20,000)	(20,000)	<u> </u>	
Total		(20,000)	(20,000)		
Excess Revenues (Expenditures) and Other Financing Sources (Uses)	(1) <u>\$ (3,0</u>	<u>(23,055)</u> \$ (23,055)	(8,893)	<u>\$ 14,162</u>	
Fund Balance - Beginning of Year			41,409		
Fund Balance - End of Year			<u>\$ 32,516</u>		
(1) Budgeted from Fund Balance					

Schedule 4

## Empire Township Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Airport Authority Fund For the Year Ended March 31, 2005

	Budgetary Amounts					Variance Favorable		
	Ori	ginal		Final	A	ctual	(Unfavo	orable)
Revenues								
Contributions from Other Units:	•	750	•	750	\$	750	\$	
Glen Arbor Township	\$	750	\$	750 750	Ф	750 750	Ψ	_
Village of Empire		750		730		750		
Charges for Services:		0.50		250		_		(250)
Fees		250		230		_		(230)
nterest and Rents:						205		205
Interest		4 2 1 0		4,310		6,300	1	,990
Rents		4,310		4,310		0,300	•	,,,,
Other:						11.600	11	,500
Sale of Capital Assets				-		11,500		(299)
Miscellaneous		300		300		1		(433)
		6,360		6,360		19,506	13	,146
Total Revenues								
Expenditures		_		_		1,686		-
Insurance		_		_		24		-
Postage		_		_		508		-
Professional Services		_				45		-
Licenses and Permits		-		_		578		-
Telephone		-		_		100		-
Printing and Publishing		-		_		3,76 <u>2</u>		-
Maintenance and Repairs				<del>_</del>				
Total Expenditures		5,885		5,885		6,703		<u>(818</u> )
		475		475		12,803	13	2,328
Excess Revenues (Expenditures)		4/3		473		12,003		-100
Other Financing Sources (Uses)								
Operating Transfers In		750		750		750		-
Operating Transfers Out								
Operating Transfers Out								
Total		750		750	_	750		
Excess Revenues (Expenditures)	•	1 005	•	1 225		13,553	\$ _1	2,328
and Other Financing Sources (Uses)	<u>\$</u>	1,225	<u>\$</u>	1,225		13,333	<u>11</u>	<u> </u>
Fund Balance – Beginning of Year						16,396		
runu Dalance Degining or 1 va.								
					_	29,949		

The Notes to the Basic Financial Statements are an integral part of this statement.

Empire Township
Statement of Changes in Assets and Liabilities
Current Tax Collection Fund
For the Year Ended March 31, 2005

Schedule 5

Accepte	Balance 3/31/04	Additions	<u>Deductions</u>	Balance 3/31/05
Assets				
Cash	<u>\$ 429,813</u>	<u>\$ 2,987,545</u>	<u>\$ 3,398,526</u>	<u>\$ 18,832</u>
Total Assets	\$ 429,813	<u>\$ 2,987,545</u>	<u>\$ 3,398,526</u>	<u>\$ 18,832</u>
<u>Liabilities</u>				
Undistributed Taxes and Interest	\$ 429,813	\$ 2,987,545	\$ 3,398,526	<u>\$ 18,832</u>
Total Liabilities	<u>\$ 429,813</u>	<u>\$ 2,987,545</u>	<u>\$ 3,398,526</u>	\$ 18,832

Empire Township 2004 Property Tax Levy and Collections For the Year Ended March 31, 2005

Schedule 6

		Millage <u>Rate</u>	Adjusted Levy	Collected	Returned Delinquent
County Allocated County Road County Senior County Transportation State Education School District Intermediate School District Township - General - Fire - Library Special Assessment		3.8518 0.5000 0.2595 0.3428 6.0000 16.2196 2.9732 0.5045 2.5000 0.2071	\$ 442,810 57,474 29,824 39,400 689,778 1,106,632 341,802 58,025 287,404 23,799 10,582	\$ 419,808 54,489 28,275 37,354 666,399 1,036,682 324,047 55,011 272,475 22,563 10,101	\$ 23,002 2,985 1,549 2,046 23,379 69,950 17,755 3,014 14,929 1,236 481
Total			\$ 3,087,530	<u>\$ 2,927,204</u>	<u>\$ 160,326</u>
Percent of Levy Collected	94.81%				

Schedule 7

Empire Township
Statement of Revenues, Expenditures and Balance
Property Tax Administration Fees
For the Year Ended March 31, 2005

R	e	v	e	'n	u	e	S

Property Tax Administration Fees	<u>\$ 33,486</u>
Total Revenues	33,486
Expenditures	
Assessor Board of Review Treasurer – 60% Utilities, Use of Building, Insurance, Miscellaneous	18,012 832 13,155 500
Total	32,489
Excess Revenues (Expenditures)	<u>\$ 997</u>